

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF DEFENSE MOBILIZATION

WASHINGTON 25, D. C.

DD/AS

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TO THE DIRECTOR

Honorable Allen W. Dulles  
Director  
Central Intelligence Agency  
Washington 25, D. C.

Dear Mr. Dulles:

Many Federal agencies are concerned with Executive Order 10421 which provides for a program of physical security against covert acts for certain selected facilities in the United States and its possessions which are important to defense mobilization, defense production or the essential civilian economy.

Since the Director of the Office of Defense Mobilization has primary responsibility under this Order, members of my staff are now studying ways and means of accomplishing more comprehensive implementation of this program. The Facilities Protection Board, established by Defense Mobilization Order VI-1 is advising and assisting in this matter. Membership of the Board includes representatives of the following agencies:

Department of Defense  
Department of Agriculture  
Department of the Interior  
Department of Commerce  
Department of Labor  
General Services Administration  
Federal Civil Defense Administration  
Atomic Energy Commission  
Interstate Commerce Commission

We plan to issue:

1. A General Manual on Physical Security, and
2. A Defense Mobilization Order (a) prescribing policies, (b) assigning security cognizance to appropriate agencies of government, and (c) prescribing the operating steps required to carry out the program.

-2-

As an interim measure, I am requesting the head of each agency having essential wartime functions to take physical security cognizance (within the purview of Executive Order 10421) and make a special survey of those buildings or parts of buildings which house essential wartime functions of the agency. This request does not in any way alter the building management arrangements which exist now or may be made in the future.

The purpose of the survey is (1) to confirm the adequacy of existing physical security measures, or (2) to determine the additional measures which should be taken and the cost involved. I offer the following points for your guidance in conducting this survey:

1. Consider only the space which houses personnel, records and equipment associated with essential wartime functions. Please exclude relocation sites from this survey as they are being handled separately. Also exclude military posts, camps and stations, and Atomic Energy installations, as they are excluded from the requirements of Executive Order 10421.
2. Consider the advisability of moving essential wartime functions either in the same building or elsewhere to places which will provide better physical security at lower cost.
3. Consider protective measures against covert acts (espionage, sabotage, and other subversive activities) as distinguished from overt acts (enemy military action, including air attack with nuclear weapons).
4. Consider primarily protection against isolated incidents of covert activity designed to appear as accidents rather than all-out coordinated effort by enemy agents coupled with planned surprise overt enemy action. The use of nuclear weapons and biological or chemical devices in covert activities should be considered extremely difficult to camouflage as an accident.
5. Consider the major objective to be a prudent degree of physical security against covert acts rather than absolute security.

In order that we may have the benefit of your survey in formulating policy and also to have a basis for reporting accomplishments under this program, will you please furnish us a report, appropriately classified for security reasons, giving the following information:

-3-

- ✓ 1. Building surveyed and location.
- ✓ 2. Essential wartime function housed therein-- identified by codes.
- ✓ 3. Statement that the physical security measures are adequate or identify the added measures you feel are necessary, as follows:
  - a. Guards - number and annual cost.
  - b. Enclosures -- partitions, fences, etc. -- cost.
  - c. Mechanical devices -- floodlights, alarm systems, fire extinguishing systems, etc.
    - (1) Installation cost
    - (2) Annual cost after installation
  - d. Total cost for the building.
    - (1) Installation
    - (2) Annual thereafter
  - e. Portion of the total cost which cannot be financed within funds now available to or budgeted for your agency.

I am aware of the practical problem involved in financing added physical security measures. However, I feel that we must face this problem and determine what, if any, added physical security is needed in the interest of national defense.

Your cooperation in this matter will be greatly appreciated and will contribute substantially to carrying out Executive Order 10421.

Sincerely yours,

Gordon Gray  
Director